

CAL FIRE - OFFICE OF THE STATE FIRE MARSHAL Pipeline Safety Advisory Committee (PSAC) Meeting Meeting Minutes

Tuesday, January 31, 2017
09:00 A.M. to 10:15 A.M. (Pacific Standard Time)
City of Long Beach
Oil and Gas Department
2400 E. Spring Street,
Long Beach, California 90806

MEMBERS PRESENT

Doug Allen, OSFM - Pipeline Safety Division (Chairperson)
Robert Distaso, Orange County Fire Authority
Alan Elliott, Shell Pipeline Company
Ron Morones, Kinder Morgan Energy Partners
*Errin Briggs, County of Santa Barbara

*Via teleconference

MEMBERS NOT PRESENT

Mark Reese, Beacon Energy Services, Inc. Wolfgang Knabe, Cities of Brea and Fullerton Bill Reardon, Huntington Beach Fire Department

GUESTS

Janice Van Mullen, Huntington Beach Fire Department

OSFM STAFF

Debra French, OSFM - Pipeline Safety Division Daniel Hastert, OSFM - Pipeline Safety Division Ben Ho, OSFM - Pipeline Safety Division Bob Gorham, OSFM - Pipeline Safety Division Joshua Cleaver, CAL FIRE/OSFM

I. CALL TO ORDER AND INTRODUCTION

Doug Allen called the meeting to order at 09:05 A.M. and attendees gave self-introductions. It was determined that the meeting has a quorum.

II. APPROVAL OF MINUTES

The November 15, 2016 PSAC meeting minutes were reviewed. Robert Distaso made a motion to approve the minutes as written and Ron Morones seconded the motion. The committee took a vote and the minutes were approved. It will be posted on the CAL FIRE-Office of the State Fire Marshal (OSFM) website at the following link: http://osfm.fire.ca.gov/advisorycommittees/advisorycommittees_psac

Doug Allen informed the PSAC members of the reappointments of PSAC members Alan Elliott, Robert Distaso, and Mark Reese. Doug Allen noted that there remains one public member vacancy on the PSAC.

Doug Allen also informed the committee that the new State Fire Marshal is Dennis Mathisen. Chief Mathisen was appointed by Governor Brown as State Fire Marshal on January 10, 2017.

III. PUBLIC MEETING TO HEAR AN INFORMAL UPDATE ON THE PROPOSED REGULATIONS REQUIRING THE BEST AVAILABLE TECHNOLOGY ON PIPELINES NEAR ENVIRONMENTALLY AND ECOLOGICALLY SENSITIVE AREA IN ASSEMBLY BILL AB 864 (WILLIAMS, CHAPTER 592, STATUTES OF 2015)

Joshua Cleaver informed the PSAC members that there will be two additional public workshops for AB 864, one in Santa Barbara and one in Huntington Beach. The public will be able to participate in the workshops through a webinar. All documents being proposed or incorporated into AB 864 draft regulations are available on the OSFM Code Development webpage. Joshua Cleaver informed the PSAC members that the Pipeline Safety Division formed a stakeholder workgroup comprised of industry, local government, and non-governmental organizations to help develop these regulations.

Robert Distaso asked if the risk assessment identified in the proposed language included response times for emergency responders. Joshua Cleaver responded that there is language addressing this variable in the proposed procedures.

Joshua Cleaver also discussed with PSAC members that an operator may request confidential treatment of information submitted to OSFM, but added that it is up to OSFM to determine if the information provided is considered confidential.

Robert Distaso asked if flood control channels are included in AB 864 proposed regulations. Joshua Cleaver responded that the data used in the proposed regulations was developed in consultation with the California Department of Fish and Wildlife, Office

of Spill Prevention and Response (OSPR). It is possible that some flood control channels may be represented as EESAs and that it is the responsibility of the operators to use the tool provided to determine if their pipelines will be subject to the AB 864 regulations. Joshua Cleaver informed the members that a link to the Environmental Response Management Application (ERMA) map is available on the OSFM Code Development website to view the Ecological and Environmentally Sensitive Areas in the Coastal Zone (EESA). Joshua Cleaver noted that the ERMA viewer is the best tool for determining the half-mile buffer of EESA. Joshua Cleaver also informed the members that if an EESA intersects the Coastal Zone it is subject to AB 864 regulations. Ron Morones asked if a pipeline that is sixty miles inland, but crosses a blueline stream, is it exempt from the regulation. Joshua Cleaver responded that pipelines within the "near" definition to an EESA are subject to the regulations unless they are exempted.

Robert Distaso asked if an exemption is granted based on the risk assessment. Joshua Cleaver responded yes, but if an exempted pipeline has a spill that affects an EESA, it will become subject to the regulations.

Ron Morones asked if there was a timetable for retrofitting pipelines that were previously granted an exemption, but because of a release are now subject to the regulations. Joshua Cleaver responded that we are currently working on that issue in the regulations.

Joshua Cleaver informed the PSAC members that under the proposed regulations the Automatic Shutoff System will be tested annually, and the Leak Detection System (LDS) will be tested every three years. Under the proposed regulations, the Automatic Shutoff System and the Leak Detection System should be tested in conjunction in the third year.

Robert Distaso asked what the testing interval would be if a manufacturer of a Leak Detection System recommends that a system be tested less than every three years. Joshua Cleaver responded that if the manufacturer recommendation for a LDS to be tested in a frequency less than 3-year interval, it should be followed. The proposed regulations require the three-year interval which is more stringent than the American Petroleum Institute (API) recommended testing interval of every five years. Joshua Cleaver said that these regulations are being set at the state level, but local jurisdictions can be more stringent as part of the permitting process. Doug Allen noted that components of the system will be tested annually but the entire system will be tested every three years.

IV. PUBLIC MEETING TO HEAR BEST PROCEDURES FOR NOTIFYING LOCAL FIRE AGENCIES WHEN CONDUCTING INSPECTIONS IN LOCAL AGENCY JURISDICTION

Doug Allen informed the PSAC members that OSFM is working to streamline and improve our communications with local fire agencies. OSFM will start to notifying local

fire agencies prior to having an inspection conducted in their jurisdictions. It was recommended that the OSFM notify the respective local Fire Marshal. The OSFM will provide more details later one regarding this procedure. Robert Distaso representing Orange County Fire Authority agreed that this was a good practice.

V. PUBLIC MEETING TO HEAR PLAN FOR OPERATOR INFORMATION SESSION ON FORM PSD-101

Ben Ho informed the PSAC members that Form PSD-101, and the regulations for SB 295 are at the Office of Administration Law (OAL) for final review. OSFM is working on a "Trial Run" to test the workflow. OSFM will provide operator training on Form PSD-101 at our annual Pipeline Safety Seminar on April 18, 2017. Form PSD-101 provides all the critical information OSFM needs to assign inspection modules and conduct the appropriate inspections on each pipeline.

Joshua Cleaver informed the PSAC members that Form PSD-101 was developed in conjunction with the regulations for Senate Bill 295. Form PSD-101 will help OSFM conduct a more focused and risk-based inspection. The forms will be sent to each operator the first week of May each year. OSFM will conduct annual operator inspections beginning the fourth quarter beginning in 2017, and annual pipeline inspections will begin January 1, 2018. Joshua Cleaver also noted that if OSFM finds the need to make changes to Form PSD-101 it is a simple process that only requires a fifteen-day comment period.

VI. OPPORTUNITY FOR MEMBERS OF THE PSAC TO COMMENT ON MATTERS OF INTEREST

Robert Distaso asked if abandoned pipelines will still have pipeline makers displayed. Bob Gorham replied that typically abandoned pipelines will not have markers. Only active pipelines will have the markers.

Daniel Hastert informed the PSAC members that the 2017 Pipeline Safety Seminar will be April 18, 2017 at the Long Beach Airport Marriott. It is free and registration will be available on the OSFM web site soon.

Bob Gorham informed the PSAC members that the Annual Certified Unified Program Agencies (CUPA) Conference will be held February 6 – 9. 2017 in San Diego, and he will be giving a class on which pipelines are jurisdictional to the OSFM.

Debra French informed the PSAC members that there is an interagency meeting scheduled for February 21, 2017 at OSFM Headquarters in Sacramento. The purpose of this meeting is to share information and networking with other State agencies. The agencies currently scheduled to attend are California Public Utilities Commission (CPUC), California State Lands Commission (CSLC), Office of Spill Prevention and Response (OSPR), Division of Oil, Gas & Geothermal Resources (DOGGR), and OSFM.

Ben Ho informed the PSAC members that Supervising Pipeline Safety Engineer Doug Allen was recently awarded the Director's Superior Accomplishment Award. Doug Allen thanked everyone including his staff for all their hard work.

VII. NEXT MEETING AND LOCATION

Daniel Hastert will send out a notice to the PSAC members with the next meeting date and location.

IX. ADJOURNMENT

The meeting was adjourned at 10:15 A.M.